

# Action Plan

Second National Strategy on  
Domestic, Sexual and Gender-based Violence

**2016 - 2021**



The National Office for the Prevention of Domestic, Sexual and Gender-based Violence  
An Oifig Náisiúnta um Fhoréigean Baile, Gnéasach agus Inscnebhunaithe a Chosc



AN ROINN DLÍ AGUS CIRT AGUS COMHIONANNAIS  
DEPARTMENT OF JUSTICE AND EQUALITY



# **Proposed Actions for Second National Strategy on Domestic Sexual and Gender-based Violence 2016-2021**

## **High Level Goals**

### **1. Prevention - Awareness / Education / Training**

#### **Awareness raising**

Action 1.100

#### **Education and training**

Actions 1.200 – 1.800

### **2. Provision of Services to Victims and Holding Perpetrators to Account**

#### **Provision of Services to Victims**

##### **Sexual violence**

Action 2.100

##### **Domestic violence**

Actions 2.200 – 2.600

##### **Domestic and sexual violence**

Actions 2.700 – 2.1800



## **Holding Perpetrators to Account**

### **Sexual violence**

Actions 2.1900 – 2.2700

### **Domestic violence**

Actions 2.2800 – 2.3300

### **Domestic and sexual violence**

Actions 2.3400 – 2.3900

## **3. Implementation / Monitoring / Data / Research**

### **Implementation and monitoring**

Actions 3.100 – 3.500

### **Data and research**

Actions 3.600 - 3.1000

## **Appendix 1 Council of Europe Istanbul Convention – additional actions**

Actions 1 & 2

### Notes:

*(IST) relates to the relevant Istanbul Convention Article.*

*(GI Report) relates to the Garda Síochána Inspectorate Report on Crime Investigation*



## High Level Goal 1

### 1. Prevention - Awareness / Education / Training

#### Awareness raising

#### **ACTION 1.100**

Develop and implement a coherent national awareness raising campaign to achieve attitudinal and societal change to support the prevention of domestic, sexual and gender-based violence

Tailor the national message for local delivery

Continue to work with specific audiences including persons who are high risk, marginalised or with specific needs and continue to work with professional bodies on awareness raising

#### **Implementing bodies**

Cosc (lead), Tusla, An Garda Síochána, Department of Education and Skills, relevant voluntary and community sector groups

#### **Timescale**

Commence quarter 1 2016 and then ongoing through the term of the Strategy

#### **Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**





## **Education / Training**

### **ACTION 1.200**

Develop awareness / education programmes for primary schools in an age and diversity appropriate way in relation to domestic, sexual and gender-based violence.

#### **Implementing bodies**

Department of Education and Skills (lead), primary schools in consultation with relevant stakeholders

#### **Timescale**

Quarter 3, 2016

#### **Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**


### **ACTION 1.300**

Develop awareness / education programmes for second level schools and Youthreach in an age and diversity appropriate way in relation to domestic, sexual and gender-based violence.

#### **Implementing bodies**

Department of Education and Skills (lead), second level schools, and Youthreach in consultation with relevant stakeholders

#### **Timescale**



Quarter 3, 2016

**Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

**ACTION 1.400**

Develop education programmes for relevant professions and disciplines at third level

**Implementing bodies**

Department of Education and Skills, third level institutions, post-graduate research network (see action 3.1000)

**Timescale**

Timescale to be developed once the post-graduate research network is established.

**Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**



## **ACTION 1.500**

Develop and deliver education / training modules both initial training and developmental training, for continual delivery to specific target groups in the public sector (IST 15)

### **Implementing bodies**

The following organisations will develop and deliver programmes for relevant staff under their own aegis:

An Garda Síochána, Court Services staff, Probation Service, Tusla and HSE in consultation with relevant stakeholders as appropriate

### **Timescale**

An Garda Síochána will finalise the review of their Domestic Violence Intervention Policy by quarter 1 2016

This will inform the development of training, including joint inter-agency training, for An Garda Síochána personnel dealing with domestic violence and sexual assault by quarter 4 2017

Roll out training for An Garda Síochána starting quarter 1 2018 and ongoing throughout the term of the Strategy.

The Courts Service will provide training for staff who are involved in the administration of family law by quarter 4 2017

Probation Service relevant staff training, ongoing to the end of the Joint Probation Service / Irish Prison Service Women's Strategy, quarter 4 2016 and the Joint Irish Prison Service / Probation Service Strategy, quarter 4, 2017.

Develop a shared approach between Tusla and HSE – in collaboration with service provider organisations – towards commissioning of training of frontline professionals in each agency that assures a consistent, appropriate and culturally competent response to persons presenting to services. Training should also include a focus on establishing standards, addressing quality improvement and measuring outcomes. Initiate training by quarter 2 2016 and then ongoing through the term of the Strategy.

## **Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**



**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

### **ACTION 1.600**

- a. Develop strategic approaches to domestic, sexual and gender-based violence training within Tusla:
- b. Develop commissioning approaches (internal and external) with associated resources, for provision of domestic, sexual and gender-based violence training
- c. Assess existing academic and professional education provision in service provider organisations to assess gaps and work with academic and other partners on initiatives to address gaps.

#### **Implementing bodies**

Tusla (lead) with the domestic violence and sexual violence service providers funded by Tusla

#### **Timescale**

- a. Quarter 1 2016
- b. Quarter 1 2016
- c. Begin quarter 2, 2016 and then ongoing through the term of Strategy

### **Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**





**Any other information**

**ACTION 1.700**

Liaise with the Committee for Judicial Studies in relation to the provisions in the EU Victims Directive relevant to victims of domestic and sexual violence to raise awareness among the judiciary.

**Implementing bodies**

Cosc

**Timescale**

Quarter 2 2016 and ongoing throughout the lifetime of the Strategy

**Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

**ACTION 1.800**

Develop and deliver education / training modules, both initial training and developmental training – for continual delivery to legal practitioners (IST 15)


**Implementing bodies**

Law Society, Bar Council, King's Inns

**Timescale**

Bar Council new modules in Quarters 1 and 2 of 2016 and related new lectures in quarter 4, 2015 and 2016 and then ongoing through the term of the Strategy.

Law Society ongoing through the term of the Strategy, resources to be made available online for the public and practitioners.



King's Inns will update its Diploma in Legal Studies and Barrister-at-Law degree course by quarter 3, 2016

## **Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

### **ACTION 1.900**

Prevent and combat sexual violence and harassment in higher education, and build a culture of zero tolerance in Higher Education Institutions (HEIs) In Europe, through the EU funded Ending Sexual Harassment and Violence in Third Level Education Project (ESHTE).

- (a)** Establish National Advisory Committee  
    Appoint External Evaluator
- (b)** Develop a baseline report on the prevalence of sexual harassment & violence and responses by HEIs and relevant agencies in partner countries
- (c)** Launch Project Website
- (d)** Hold Focus groups with HEI students and HEI staff to gather experience and needs for Toolkit  
    Interim Evaluation Report
- (e)** Pilot Tool Kit Training Modules
- (f)** Develop Tool Kit
- (g)** Campaign Materials completed -Video, social media messaging, posters, postcards
- (h)** It Stops Now Campus Campaign  
    Project Conference (Ireland)



## Project Webinars

- (i) Project Seminars (Cyprus, Lithuania, Germany, UK)
  - Project Report
  - Final Evaluation Report

### **Implementing Bodies**

National Women's Council of Ireland (project lead), in partnership with Irish Observatory on Violence Against Women, Union of Students in Ireland, Student Union partners, Cosc, An Garda Síochána, Higher Education Institution partners, EU partners

### **Timescale**

The ESHTe Project will run from quarter 4 2016 quarter 1 2019, a period of 30 months

- (a) Quarter 1 2017
- (b) Quarter 2 2017
- (c) Quarter 3 2017
- (d) Quarter 4 2017
- (e) Quarter 1 2018
- (f) Quarter 2 2018
- (g) Quarter 3 2018
- (h) Quarter 4 2018
- (i) Quarter 1 2019

Full Project Timeline and Project Partners are available from the National Women's Council of Ireland



## High Level Goal 2

### 2. Provision of Services to Victims and Holding Perpetrators to Account

#### Provision of Services to Victims

##### Sexual violence

##### ACTION 2.100

Develop appropriate mechanisms for commissioning of psychological support services in line with the SATU National Guidelines (3<sup>rd</sup> edition) for victims of sexual violence attending at SATUs.

##### Implementing bodies

HSE, Tusla, in partnership with non-governmental service provider organisations.

##### Timescale

Q 4, 2016 Onwards

##### Monitoring Report

June, 2017

Outline the progress made in implementing the action.

Is the action on target?

If not, why?

Proposed remedial action and timescale

Any other information



## **Domestic violence**

### **ACTION 2.200**

Enact Domestic Violence Bill (IST 18.2, 52, 55(2), 56(1)(g) and 56(1)(i) )

#### **Implementing bodies**

Department of Justice and Equality

#### **Timescale**

The general scheme of Domestic Violence Bill was published in July 2015 and was referred to the Oireachtas Joint Committee on Justice, Defence and Equality for pre-legislative scrutiny.

Enact by quarter 1 2016

#### **Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**


**Any other information**

### **ACTION 2.300**

a. Develop guidance for local authorities with regard to the policy and procedural aspects of their housing role which will ensure effectiveness and consistency in local authority responses. Guidelines will identify best-practice and the role that housing authorities can play in assisting victims of domestic violence, including:

- assessment for social housing supports; and
- provisions relating to existing home-owners.





b. Deliver participatory engagement sessions for housing authorities, through the forum of the National Lead Authority Network, to ensure that lead authorities are familiarised with the above guidelines and the role that housing authorities can play in assisting victims of domestic violence

**Implementing bodies**

Department of Housing, Planning and Local Government (lead), housing authorities

**Timescale**

- a. Quarter 1, 2016
- b. Quarter 2. 2016

**Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

**ACTION 2.400**

Review current approaches and outcomes in respect of domestic, sexual and gender-based violence questions used by all staff in different community and hospital contexts / environments and with specific target groups:

Child Protection and Welfare

Pregnant women,

Addiction services,

Accident and emergency services,

Mental health services,

Primary care services

Maternity services, and

Social inclusion services

And agree further actions and consistency of approaches as appropriate.

**Implementing bodies**

HSE



## **Timescale**

Commencing in quarter 3, 2016, completion in quarter 1 2017

## **Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

### **ACTION 2.500**

Following every report of a Domestic Violence incident either the Investigating member or other member of An Garda Síochána appointed by the Divisional Inspector will

- a. personally call to the victim in the incident within seven days of the incident, in accordance with the Garda policy in order to:
- b. invite the victim to make a statement
- c. carry out a more in depth risk assessment if necessary, and
- d. provide information on victim services, Court orders and additional information as appropriate
- e. record this follow up call on PULSE and any actions arising from the call.

### **Implementing bodies**

An Garda Síochána


### **Timescale**

a, b, d and e Quarter 1, 2016

c. Quarter 4 2016

NOTE: see Action 2.900 in relation to c. Above

## **Monitoring Report**



**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

### **ACTION 2.600**

Review the Criminal Injuries Compensation Scheme for victims of domestic violence and decide whether victims of domestic violence will be included or to exercise a reservation in relation to article 30(2) of the Istanbul Convention. (IST 5, 30(2), 30(3), 78(2))

**Implementing bodies**

Department of Justice and Equality

**Timescale**

Quarter 2 2017

**Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**



## **Domestic and sexual violence**

### **ACTION 2.700**

Implement the Victims Directive (IST 7(1), 7(2), 56(1)(b), 56(1)(c), 56(1)(d), 56(1)(g))

Develop protocols for referral of victims to and from support services including state sector services (IST 18)

Develop and disseminate a joint Irish Prison Service and Probation Service information leaflet for victims.

#### **Implementing bodies**

Department of Justice and Equality, An Garda Síochána, Courts Service, Irish Prison Service, Probation Service, Tusla, voluntary and community sector organisations

#### **Timescale**

Criminal Justice (Victims of Crime) Bill, 2015 enacted by Quarter 1, 2016

Irish Prison Service and Probation Service leaflet – Q4 2017

The Courts Service will extend the family support and referral service currently available in Dolphin House (the Dublin family law courts) to other court houses, subject to the availability of facilities and the co-operation of voluntary sector organisations ongoing throughout the term of the Strategy.

### **Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**



**Any other information**

**ACTION 2.800**

An Garda Síochána will work closely with the Garda Inspectorate in respect of the implementation of recommendations which concern victim-centred policy and good investigative practices in domestic violence and sexual crime as contained in the Garda Inspectorate's Report on Crime Investigation dated October 2014.

This work will form the basis for additional actions by An Garda Síochána for inclusion in the second National Strategy on Domestic Violence, Sexual and Gender-based Violence 2016-2021.

**Implementing bodies:** An Garda Síochána

**Timescale**

Additional actions and timescales to be agreed by quarter 1 2016

**Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**


**Proposed remedial action and timescale**

**Any other information**

**ACTION 2.810**

The Establishment of Divisional Protective Services Units (DPSUs)  
(Garda Inspectorate Recommendation 6.18)





It is intended to have a Divisional Protective Services Unit established in all 28 Garda Divisions mirroring those responsibilities held nationally by the Garda National Protective Services Bureau. Phase 1 implementation is due to commence by 1 November 2016 in three nominated Garda divisions. Phase 2 implementation is due to commence by Q3, 2017

**Implementing bodies:** An Garda Síochána

**Timescale**

Quarter 4 2017

**Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

**ACTION 2.820**

Engage the Garda Síochána Analytical Service (GSAS) to analyse Domestic Related Homicides (Garda Inspectorate Recommendation 6.18) Analytical work will also be conducted on all other crimes to be investigated by the DPSUs to inform management engaged in implementation of these units.

**Implementing bodies:** An Garda Síochána

**Timescale**

Quarter 1 2017

**Monitoring Report**

**June, 2017**



**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

### **ACTION 2.830**

Develop a Bespoke Training Package for Divisional Protective Services Units (Garda Inspectorate Recommendation 6.18)  
To ensure that members of DPSUs are appropriately trained to investigate all business functions/disciplines within their remit.

**Implementing bodies:** An Garda Síochána

**Timescale**

Quarter 3 2017

#### **Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**


**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

### **ACTION 2.840**

Update the Garda Website ref Domestic Abuse, Sexual Crime and Sex Offender Management.  
(Garda Inspectorate Recommendation 6.18)



As part of a media/education strategy on Protective Services matters including Domestic Abuse and Sexual Crime

**Implementing bodies:** An Garda Síochána

**Timescale**

Quarter 2 2017

**Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

**ACTION 2.850**

Implement a Formal Review Process for Undetected Sexual Offences (Garda Inspectorate Recommendation 6.17)

**Implementing bodies:** An Garda Síochána

**Timescale**

Quarter 3 2017

**Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**



**Proposed remedial action and timescale**

**Any other information**

**ACTION 2.900**

An Garda Síochána will develop and implement a Risk Assessment Matrix for all victims of domestic violence and sexual crime.  
(IST 51 IST 5.2, GI Report 6.18, 10.5)

**Implementing bodies**

An Garda Síochána

**Timescale**

Quarter 4 2016

**Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

**ACTION 2.1000**

Improve confidence in how An Garda Síochána manages Domestic and Sexual Abuse within diverse and emerging communities, such as the Traveller and Roma communities by supporting inter-agency and community partnerships both locally and nationally.

**Implementing bodies**

An Garda Síochána (lead)



**Timescale**

Starting quarter 1 2016 and ongoing throughout the term of the Strategy

**Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

**ACTION 2.1100**

Develop appropriate, evidence based, targeted interventions in domestic, sexual and gender-based violence in communities of particular vulnerability, including migrants, Traveller and Roma women and people with substance misuse difficulties (see action 2.1000)

**Implementing bodies**

HSE and Tusla with commissioned service provider organisations

**Timescale**

Beginning in quarter 2, 2016 and then ongoing through the term of the Strategy.

**Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**





## Any other information

### **ACTION 2.1200**

Implement co-ordinated, integrated national helpline service provision responding to the issues of domestic violence and sexual violence:

- a. Tusla will undertake commissioning for two 24 hour helplines, one for domestic violence and one for sexual violence
- b. Tusla will work with service provider organisations to achieve demonstrably co-ordinated helpline service provision for domestic violence and sexual violence and to enhance access to services for those who require help or information

(IST 24)

#### **Implementing bodies**

Tusla to commission in consultation with stakeholders,

#### **Timescale**

- a. Q3 2016
- b. Q4 2017

### **Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**


**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

### **ACTION 2.1300**

In relation to mutual legal assistance, amend the Criminal Law (Mutual Assistance) Act, 2008 to include reference to the Istanbul Convention in that Act.



When and if the Istanbul Convention is ratified by a country which is not a member of the Council of Europe, designate that country under the Istanbul Convention. (IST 62(3))

**Implementing bodies**

Department of Justice and Equality for amendment of 2008 Act, Department of Foreign Affairs and Trade for designation of a country.

**Timescale**

Amendment of the Criminal Law (Mutual Assistance) Act, 2008, timescale to be specified at a later date.

Designation of a country, if necessary after Ireland ratifies the Istanbul Convention.

**Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

**ACTION 2.1400**

The Irish Human Rights and Equality Commission is committed to providing information to victims of violence covered by the Istanbul Convention on access to complaint mechanisms such as the European Court of Human Rights. (IST 21)

**Implementing bodies**

Irish Human Rights and Equality Commission

**Timescale**

To commence on ratification of the Istanbul Convention

**Monitoring Report**

**June, 2017**



**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

## **ACTION 2.1500**

Implement structures and processes within Tusla to achieve greater co-ordination of services including:

- a. Structures for national oversight
- b. Implementation of consolidated national budget and single line of accountability for domestic, sexual and gender-based violence within Tusla.
- c. Engagement with partners in service provider organisations to inform developments in governance and support for domestic violence and sexual violence service provision

**Implementing bodies**

Tusla

**Timescale**

- a. Quarter 1 2016 and then ongoing throughout the term of the Strategy
- b. Quarter 1, 2015
- c. Initial phase by quarter 4 2015 and then ongoing throughout the term of the Strategy

**Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**



**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

## **ACTION 2.1600**

Tusla will establish effective commissioning approaches to achieve equitable access to services and positive outcomes

Implement appropriate systems and processes for commissioning, including:

- a. Identify areas for enhanced domestic violence accommodation-based and outreach services and develop integrated models of community based service delivery
  
- b. Implement pilot outreach services for victims of sexual violence across Border and Midlands areas where there are access and resource issues, embedding successful pilot arrangements into sustainable services.

**Implementing bodies**

Tusla with commissioned service provider agencies

**Timescale**

- a. beginning quarter 1 2016,  
with substantial implementation by quarter 1 2018  
ongoing throughout the term of the Strategy
  
- b. beginning quarter 1 2016  
ongoing throughout the term of the Strategy

**Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**



## **Proposed remedial action and timescale**

### **Any other information**

## **ACTION 2.1700**

### **Quality Assurance**

Develop standards for domestic and sexual violence services to ensure that services to victims/survivors of domestic and sexual violence are in line with international legislative and regulatory frameworks and based on best practice. This work will build on Quality Assurance and standards developments previously undertaken within the domestic, sexual and gender-based violence sector and be developed in line with the Tusla Quality Assurance Framework.

### **Implementing bodies**

Tusla with commissioned service provider organisations

### **Timescale**

Development of initial set of standards – quarter 1 2017

Phased implementation of standards with monitoring framework beginning in quarter 4 2018 and then ongoing throughout the term of the Strategy

### **Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

## **Proposed remedial action and timescale**

### **Any other information**

## **ACTION 2.1800**

### **Service user engagement**

Tusla commissioning approaches will include the use of service user/victim/survivor engagement as part of planning and evaluation of service delivery.





- a. Include service user engagement mechanisms as part of commissioning processes for 2016
- b. Initiate project to establish knowledge basis for effective engagement with service users in domestic violence and sexual violence services
- c. Pilot/demonstration project(s) for service user engagement
- d. Further specific developments to be identified following evaluation of outcomes from activities in 2016
- e. Include a framework for robust and effective service user engagement mechanisms in commissioning for domestic violence and sexual violence services

### **Implementing bodies**

Tusla

### **Timescale**

- a. Quarter 1 2016
- b. Quarter 2 2016
- c. Quarter 4 2016
- d. Quarter 3 2017
- e. Quarter 4 2018

## **Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**



## **Holding Perpetrators to Account**

### **Sexual violence**

#### **ACTION 2.1900**

Develop and enact legislation to strengthen protections for victims of sexual violence

#### **Implementing bodies**

Department of Justice and Equality

#### **Timescale**

Publish Bill quarter 4, 2015.

#### **Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**



**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

## **ACTION 2.2000**

Develop and enact legislation to provide additional safeguards in the management of convicted sex offenders.

**Implementing bodies**

Department of Justice and Equality

**Timescale**

Publish Bill quarter 2, 2016

### **Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

## **ACTION 2.2100**

Implement option for self-referring victim to sexual assault treatment units to have forensic examination and report, pending a decision to report or not to An Garda Síochána

**Implementing bodies**

Sexual Assault Treatment Units and HSE



**Timescale**

Quarter 2, 2016

**Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

**ACTION 2.2200**

Promote and support high quality data collection within sexual assault treatment units to ensure accurate collation of national key service activities to assist with service planning and delivery.

**Implementing bodies**

Sexual Assault Treatment Units and HSE

**Timescale**

Begin quarter 1, 2016, and then ongoing through the term of the Strategy.

**Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**



## Proposed remedial action and timescale

### Any other information

## **ACTION 2.2300**

Support revision and update of the sexual assault treatment unit's *Recent Rape / Sexual Assault: National Guidelines on Referral and Forensic Clinical Examination in Ireland* to ensure high quality care and optimal service provision in line with best practice.

### Implementing bodies

Sexual Assault Treatment Units with relevant agencies

### Timescale

The revised guideline to be published by quarter 2, 2018

## **Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**


## **ACTION 2.2400**

Review and develop prison and community sexual violence perpetrator programmes

### Implementing bodies

Department of Justice and Equality, Irish Prison Service, Probation Service

### Timescale



Irish Prison Service and Probation Service in line with their joint Strategy, quarter 4, 2017

### **Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

#### **ACTION 2.2500**

- a. The National SORAM Office will conduct regional workshops with Local Soram teams
- b. The National SORAM Office will develop a manual of best practice for Local SORAM teams

#### **Implementing bodies**

An Garda Síochána

#### **Timescale**

- a. Quarter 3 2015
- b. Quarter 4 2016

### **Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**





**Any other information**

**ACTION 2.2600**

Develop therapeutic intervention programmes for voluntary participants in sexual violence programmes for non-convicted abusers

**Implementing bodies**

HSE, One in Four in collaboration with Tusla

**Timescale**

Commencing quarter 2, 2016 and then ongoing through the term of the Strategy.

**Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

**ACTION 2.2700**

Probation Service to establish a system for providing appropriate mediation and restorative justice services with safeguards in cases of sexual violence

**Implementing bodies**

Probation Service

**Timescale**

Pilot commenced in quarter 3 2015 to quarter 3, 2017

Review of pilot by quarter 2, 2018



**Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

**Domestic violence**

**ACTION 2.2800**

Extend access to interim barring orders – Domestic Violence Bill, (IST 52)

**Implementing bodies**

Department of Justice and Equality

**Timescale**

The general scheme of Domestic Violence Bill was published in July, 2015 and referred to the Oireachtas Joint Committee on Justice, Defence and Equality for pre-legislative scrutiny

Enact quarter 1 2016

**Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**



**Any other information**

**ACTION 2.2900**

Establish a family law court system

**Implementing bodies**

Department of Justice and Equality, Courts Service

**Timescale**

It is intended to publish the General Scheme of a Family Courts Bill by quarter 1 2016

**Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

**ACTION 2.3000**

Establish a family court complex at Hammond Lane in the Dublin Metropolitan region which would include matters relating to domestic violence including voluntary sector support services, legal aid and other services.

**Implementing bodies**

Courts Service

**Timescale**

Courts Complex due to be completed in quarter 4, 2020 and due to open in quarter 1 2021.

**Monitoring Report**

**June, 2017**



**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

### **ACTION 2.3100**

Give judges legislative power to refer domestic violence perpetrators to programmes in the Domestic Violence Bill (IST 18(2))

#### **Implementing bodies**

Department of Justice and Equality (lead), Courts Service (administration of new legislation)

#### **Timescale**

The general scheme of Domestic Violence Bill was published in July, 2015 and referred to the Oireachtas Joint Committee on Justice, Defence and Equality for pre-legislative scrutiny

Enact quarter 1 2016

### **Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**



## **ACTION 2.3200**

Continue to develop domestic violence perpetrator programmes during the term of the Strategy through

- a. the introduction of risk assessment with a view to tailoring the approach to individual needs,
- b. the development of a national approach to programme content between providers
- c. introducing two new programmes in 2016 and a new programme each year thereafter and
- d. further develop support for partners of perpetrators participating in programmes

### **Implementing bodies**

Cosc with domestic violence perpetrator programmes. Individual service providers will be involved in partner support. The Probation Service will liaise with existing providers in the delivery of perpetrator programmes.

### **Timescale**

- a. Quarter 4, 2016
- b. Quarter 4, 2016
- c. Ongoing throughout the term of the Strategy
- d. Quarter 2, 2017

## **Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

## **ACTION 2.3300**

Supporting legislation will be required to enable An Garda Síochána wear and activate body mounted cameras when responding to potential domestic



violence incidents to gather and use evidence as appropriate. If / when this legislation is enacted An Garda Síochána may then be in a position to wear body mounted cameras.

### **Implementing bodies**

An Garda Síochána, Department of Justice and Equality

### **Timescale**

Business case for legislation to be submitted quarter 4 2015

Quarter 2 2018 for An Garda Síochána (also dependent on enactment of legislation)

## **Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**


## **Domestic and sexual violence**

### **ACTION 2.3400**

An Garda Síochána will ensure consistent and professional pro-active responses to incidents of domestic and sexual abuse, including:

- a. Reviewing Garda Responses to domestic & sexual violence incidents to ensure they are appropriate, professional and consistent with best practice and policy.
- b. Making greater use of investigative skills and evidence gathering procedures to support victims and increase criminal prosecutions.



- 
- c. Utilising proposed risk assessment processes (actions 2.500 and 2.900)
  - d. Ensuring better supervision and awareness of responsibility to review, oversee and ensure incidents are managed and investigated promptly and effectively.
  - e. Identifying recidivist offenders and managing repeat domestic abuse incidents (action 2.3600)
  - f. Ensuring greater emphasis and promoting inter-agency co-operation.

### **Implementing bodies**

An Garda Síochána

### **Timescale**

a, b, d, e, f Quarter 3 2018

c Quarter 4 2016

## **Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**


## **ACTION 2.3500**

An Garda Síochána will develop its capacity to analyse data from Pulse and will gather evidence of good practice from other jurisdictions to inform the development of future policies in the areas of domestic violence intervention and the investigation of sexual crime.

### **Implementing bodies**

An Garda Síochána

### **Timescale**



Starting quarter 2 2018 and ongoing throughout the term of the Strategy.

### **Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

## **ACTION 2.3600**

An Garda Síochána will focus on recidivists of domestic violence and sexual crime to prevent and detect crime through early intervention/ intelligence led operations, working with organisations supporting victims.

Garda resources can focus on recidivists through the intelligence function in matters not directly related to domestic violence or sexual crime but involving other suspected criminal activity. This can result in a significant reduction in the risk to victims of domestic violence and sexual crime as there is no dependence or legal responsibility placed on the victim to break the circle of violence. It also provides a window of opportunity for support agencies to work with and support victims.

### **Implementing bodies**

An Garda Síochána

### **Timescale**

Beginning quarter 4 2017 and ongoing throughout the term of the Strategy.

### **Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**



**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

### **ACTION 2.3700**

An Garda Síochána will promote perpetrator programmes for domestic and sexual violence and will where necessary encourage perpetrators to engage with such programmes.

**Implementing bodies**

An Garda Síochána

**Timescale**

Quarter 4 2017

**Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**


**Any other information**

### **ACTION 2.3800**

Legislate for extraterritorial jurisdiction where an offence is committed by an Irish national or a person who is habitually resident in Ireland over

- Offences in the Non Fatal Offences Against the Person Act, 1997
- Sexual offences
- The new offence of forced marriage (see 2.3900 below)

Female genital mutilation offences have extraterritorial application.



Legislate for extraterritorial jurisdiction over the offences above where the offence is committed against an Irish national or a person who is habitually resident in Ireland

Opt out of article 44.3 of the Istanbul Convention in relation to the abolition of the principle of dual criminality.

Ensure that administrative arrangements cover EU and non-EU citizens reporting crimes to An Garda Síochána which were perpetrated in another country by an Irish national or a person habitually resident in Ireland, to ensure that they are not required to report the crime in the country in which it occurred.

(IST 44)

### **Implementing bodies**

Department of Justice and Equality, Department of Social Protection, Department of Health, An Garda Síochána

### **Timescale**

Quarter 4, 2017

## **Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

## **ACTION 2.3900**

Create a specific offence of forced marriage.

Create a new offence in relation to the intentional conduct of luring an adult or a child to the territory of a Party or State other than the one she or he resides in with the purpose of forcing this adult or child to enter into a marriage.

(IST 37(2))



Any new offence of luring a person abroad for a forced marriage would need to be indictable (IST 37 and 58).

**Implementing bodies**

Department of Justice and Equality

**Timescale**

Quarter 4, 2017

**Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

## **High Level Goal 3**

### **3. Implementation / Monitoring / Data / Research**

#### **Implementation / monitoring**



### **ACTION 3.100**

Monitor implementation of the Strategy on a six monthly basis

#### **Implementing bodies**

Cosc

#### **Timescale**

Beginning for quarter 3 2016 and then every second and fourth quarter throughout the term of the Strategy.

#### **Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

### **ACTION 3.200**

The Strategy is to be a living document, with actions being added as opportunities arise and circumstances require, and actions being terminated on foot of monitoring returns.

#### **Implementing bodies**

Any state or voluntary sector body, which is a member of the monitoring structure can propose in writing the modification or termination of an existing action or the addition of a new action to the Strategy.

#### **Timescale**

Ongoing throughout the term of the Strategy

#### **Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**





**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

### **ACTION 3.300**

An annual report on the monitoring exercise to be placed in the Oireachtas library, after being noted by Government. (IST 70)

**Implementing bodies**

Cosc

**Timescale**

Beginning quarter 2, 2017 for the full year of 2016 and then every quarter 2 until the quarter 2 after the end of the Strategy.

**Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

### **ACTION 3.400**

Establish a monitoring committee of key stakeholders for the Strategy.

**Implementing bodies**

Cosc



**Timescale**

Quarter 1, 2016

**Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

**ACTION 3.500**

Establish an Interdepartmental Strategy Oversight Group. The oversight group will report to the Cabinet Committee on Social Policy and Public Service Reform as required.

(IST 7.3)

**Implementing bodies**

Cosc

**Timescale**

Quarter 1, 2016

**Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**



**Any other information**



## **Data and research**

**(Victims Directive article 28)**

### **ACTION 3.600**

Establish a bottom line “gold standard” of data collection and analysis by all agencies working in the area(s) of domestic and sexual violence whereby all datasets are disaggregated by:

- Age of victim and perpetrator
- Sex of victim and perpetrator
- Relationship between victim and perpetrator
- Ethnicity of victim and perpetrator
- Any disabilities of victim and perpetrator

#### **Implementing bodies**

Cosc led with An Garda Síochána, Courts Service, Irish Prison Service, Probation Service, Legal Aid Board, Criminal Injuries Compensation Tribunal, Sexual Assault Treatment Units, Tusla with possible later extension to the Department of Social Protection.

#### **Timescale**

Timescale for compliance by different organisations to be agreed by quarter 3, 2016.

#### **Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**



## **ACTION 3.601**

An Garda Síochána and the Central Statistics Office to establish a bottom line “gold standard” of data collection and analysis on work relating to the area(s) of domestic and sexual violence whereby all datasets are disaggregated by:

- A1. Age of victim
- A2. Age of perpetrator
- B1. Sex of victim
- B2. Sex of perpetrator
- C Relationship between victim and perpetrator

### **Implementing bodies**

An Garda Síochána and the Central Statistics Office

### **Timescale**

- A1 COMPLETED
- A2 COMPLETED
- B1 COMPLETED
- B2 COMPLETED
- C Not available at this time. Currently exploring relationship categories. Not a mandatory field on PULSE.

## **Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

## **ACTION 3.602**

The Courts Service to establish a bottom line “gold standard” of data collection and analysis on work relating to the area(s) of domestic and sexual violence whereby all datasets are disaggregated by:

- A1. Age of victim
- A2. Age of perpetrator
- B1. Sex of victim

- B2 Sex of perpetrator
- C Relationship between victim and perpetrator

**Implementing bodies**

The Courts Service

**Timescale**

- A1 Quarter 4, 2019
- A2 Quarter 4, 2019
- B1 Quarter 4, 2019
- B2 Quarter 4, 2019
- C Quarter 4, 2019

**Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

**ACTION 3.603**

Tusla to establish a bottom line “gold standard” of data collection and analysis on work relating to the area(s) of domestic and sexual violence whereby all datasets are disaggregated by:

- A1. Age of victim
- A2. Age of perpetrator
- B1. Sex of victim
- B2. Sex of perpetrator
- C Relationship between victim and perpetrator
- D1 Ethnicity of victim
- D2 Ethnicity of perpetrator
- E1 Any disabilities of victim
- E2 Any disabilities of perpetrator

**Implementing bodies**

Tusla – Child and Family Agency

**Timescale**



A1	Q4 2017
A2	Q4 2018
B1	Q4 2017
B2	Q4 2017
C	Q4 2017
D1	Q4 2017
D2	Q4 2018
E1	Q4 2018
E2	Q4 2018

## Monitoring Report

June, 2017

Outline the progress made in implementing the action.

Is the action on target?

If not, why?

Proposed remedial action and timescale

Any other information

### ACTION 3.604

The Probation Service to establish a bottom line “gold standard” of data collection and analysis on work relating to the area(s) of domestic and sexual violence whereby all datasets are disaggregated by:

- A2. Age of perpetrator
- B2 Sex of perpetrator
- C Relationship between victim and perpetrator
- D2 Ethnicity of perpetrator
- E2 Any disabilities of perpetrator


#### Implementing bodies

The Probation Service

#### Timescale

- A2 COMPLETED
- B2 COMPLETED
- C Unavailable at this time The categorisation of relationship types is currently being examined by An Garda Síochána and resulting findings will inform the Probation Service.
- D2 COMPLETED
- E2 COMPLETED

## Monitoring Report



June, 2017

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

### **ACTION 3.700**

Implement the findings of the Expert Group on Crime Statistics in relation to the compilation of crime statistics by the CSO, relevant to domestic violence and sexual violence, when the Group completes its work

**Implementing bodies**

Depending on the recommendations of the Expert Group

**Timescale**

In line with the recommendations of the Expert Group

### **Monitoring Report**

June, 2017

**Outline the progress made in implementing the action.**

**Is the action on target?**


**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

### **ACTION 3.800**

a. Implement a set of key performance indicators and collection of basic standard dataset from funded domestic violence and sexual violence services

- 
- b. Implement project to develop knowledge management systems for funded sexual violence and domestic violence services
  - c. Development of outcome-focused key performance indicators

### **Implementing bodies**

Tusla (lead) with voluntary sector organisations

### **Timescale**

- a. Quarter 4 2015
- b. Phase 1 beginning quarter 1 2016 will inform further developments
- c. Quarter 1 2017

## **Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

### **ACTION 3.900**

CSO will produce recorded crime statistics where a Modus Operandi of Domestic Violence has been indicated

### **Implementing bodies**

CSO (lead), An Garda Síochána

### **Timescale**

The CSO will produce initial statistics by the end of Quarter 1, 2016. These statistics will subsequently be issued on a quarterly basis.

## **Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**



**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

### **ACTION 3.1000**

Facilitate relevant third level institutes to establish a postgraduate research network on domestic violence and sexual violence

**Implementing bodies**

Cosc with interested third level institutions

**Timescale**

Establish network by quarter 1, 2016

Workplan ongoing for the duration of the Strategy

**Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**



## **Appendix 1 Council of Europe Istanbul Convention – additional actions**

### **ACTION 1**

Provide support for child witnesses of domestic and sexual violence (IST 18, 26)

- a. Roll-out of the Meitheal, Tusla service delivery model for children and families in 2015 will provide a framework for greater attention and responsiveness to child welfare concerns, including children who experience domestic violence in the home. Ongoing developments of Meitheal in 2016 may provide further opportunities for enhanced responses in future years.
- b. Legislating to put elements of Children First on a statutory basis, including mandated reporting for specific individuals: lead responsibility for DCYA; and Implementation of Children First guidance and legislation: lead responsibility for Tusla (with significant responsibilities on departments, sectors, organisations and individuals providing services for children to implement the guidance and legislation, and assist Tusla in this regard).
- c. Tusla will be looking at evidence base for effective supports for children who experience domestic violence, to inform commissioning of services.
- d. Promote and support collaborative efforts between HSE and Tusla in relation to ensuring relevant HSE services including CAMHS (Child and Adolescent Mental Health Services), Disability Services and other therapeutic services, are aware of the impact on children of witnessing domestic or sexual violence and are equipped to respond differently.

#### **Implementing bodies**


a and c Tusla

b Department of Children and Youth Affairs/Tusla

d HSE (lead) with Tusla

#### **Timescale**

- a. Commencing by quarter 4 2015, further developments by quarter 4 2016

- 
- b. Legislation to be enacted by quarter 4, 2015, implementation to follow.
  - c. Complete by quarter 4 2016 to inform commissioning by quarter 2 2017
  - d. Commenced with completion by quarter 2, 2018

### **Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**

**Proposed remedial action and timescale**

**Any other information**

## **ACTION 2**

Examine the potential, under the Irish legal framework, for the removal of the common law defence of reasonable chastisement which may be availed of in proceedings under the Non-Fatal Offences Against the Person Act 1997 and under section 246 of the Children Act 2001 (IST 35).

### **Implementing bodies**

Department of Children and Youth Affairs (lead), with the Department of Justice and Equality

### **Timescale**

Quarter 2, 2016

### **Monitoring Report**

**June, 2017**

**Outline the progress made in implementing the action.**

**Is the action on target?**

**If not, why?**



**Proposed remedial action and timescale**

**Any other information**

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**Ends**